Divisions affected: Ploughley

# CABINET MEMBER FOR HIGHWAY MANAGEMENT – 13 OCTOBER 2022

# UPPER HEYFORD: CAMP ROAD & WELLINGTON ROAD - PROPOSED WAITING RESTRICTIONS & GOODS VEHCILE LOADING BAY

Report by Corporate Director, Environment and Place

#### RECOMMENDATION

- 1. The Cabinet Member for Highway Management is RECOMMENDED to approve as advertised:
  - a) Camp Road a bay for Goods vehicles loading only, all days between 6am& 6pm, on the north side of the road adjacent to retail premises
  - b) Camp Road & Wellington Road new sections of 'No Waiting at Any Time' (double yellow lines).

#### **Executive summary**

2. This report presents responses received to a consultation on proposed new sections of 'No Waiting at Any Time' (double yellow lines) parking restrictions on Camp Road and Wellington Road, Upper Heyford. These proposals are being put forward in order to help prevent parked vehicles obstructing visibility at junctions and help the passage of traffic, as well as improving safety for more vulnerable road users. Additionally a 28 metre loading bay for Goods vehicles loading only, all days between 6am & 6pm is proposed on the north side of Camp Road, approximately 102 metres west of its junction with Wellington Road, adjacent to the retail development. This proposal seeks to alleviate the safety concerns raised over attempted deliveries to the stores. The proposals are as shown in **Annex 1**.

## Financial Implications

3. Funding for the proposal, including consultation, if approved has been received from the developers of adjacent land.

#### **Equality and Inclusion Implications**

4. No implications in respect of equalities or inclusion have been identified in respect of the proposals.

#### **Sustainability Implications**

5. The proposals would help facilitate the safe movement of traffic.

#### Consultation

- 6. Consultation on the proposals was carried out between 18 August and 16 September 2022. A notice was published in the Bicester Advertiser newspaper and emails were sent to statutory consultees, including Thames Valley Police, the Fire & Rescue Service, Ambulance service, Bus operators, countywide transport, access & disabled peoples user groups, Upper Heyford Parish Council, Cherwell District Council, and the local County Councillor representing the Ploughley division. Letters were also sent to approximately 30 properties in the immediate vicinity.
- 7. 28 responses were received during the course of the consultation, and these are summarised in the table below:

Proposal	Object	Concerns	Support	No opinion/ objection	Total
Camp Road (DYLs)	0	3	21	4	28
Camp Road (Loading bay)	1	3	20	4	28
Wellington Road (DYLs)	0	5	18	5	28

8. The responses are shown at **Annex 2**, and copies of the original responses are available for inspection by County Councillors.

## Officer response to objections/concerns

- 9. Thames Valley Police and Cherwell District Council expressed no objections to the proposals.
- 10. Upper Heyford Parish Council while expressing support for all of the proposals, also requested as detailed in their response that consideration be given to extending the length of the proposed no waiting at any time restrictions on Camp Road and a wider review of parking in the village centre taking account of evolving usage of the existing parking provision, including a review of the allocation of disabled persons parking places and also a review of the bus stops.
- 11. The manager of the Sainsbury's store also expressed support for the proposed restrictions for the loading bay and waiting restrictions on Camp Road, but also noted that since providing input to the drafting of the loading bay restrictions the

store was now receiving deliveries during the evening to as late as 10pm, and requested that the time period the bay would be operative is extended accordingly.

- 12. The remaining responses were from members of the public, seven of whom expressed objections or concerns over some of the proposals; these included concerns that reserving the loading bay exclusively for goods vehicles during the working day was excessive, but with other responses requesting additional waiting restrictions, particularly in respect of Wellington Road.
- 13. Expressions of support for the proposals were received from sixteen members of the public.
- 14. Taking account that the residential development is still ongoing and that parking demand will likely evolve in the future, and also noting that the management of the off-street car parking areas and access roads off Camp Road in the village centre are outside the control of the County Council, it is acknowledged that it is highly likely that there will be a need for further reviews of the management of parking in the village centre in the coming years involving the parish council and developer.
- 15. In view of this it is recommended that the proposals as advertised are approved and implemented, but that officers liaise with Upper Heyford Parish Council in respect of any suggestions for additional lengths of lengths waiting restriction that may be reasonably included without the need for a further formal consultation.
- 16. The request by the Sainsbury's store manager for the extension of the hours of operation of the loading bay to 10pm is judged to be beyond the scope of a minor adjustment and would require further formal consultation. In view of this it is recommended that the current proposal for a restriction between 6am and 6pm is implemented and monitored to identify the need for any extension in the hours of operation.

Bill Cotton Corporate Director, Environment and Place

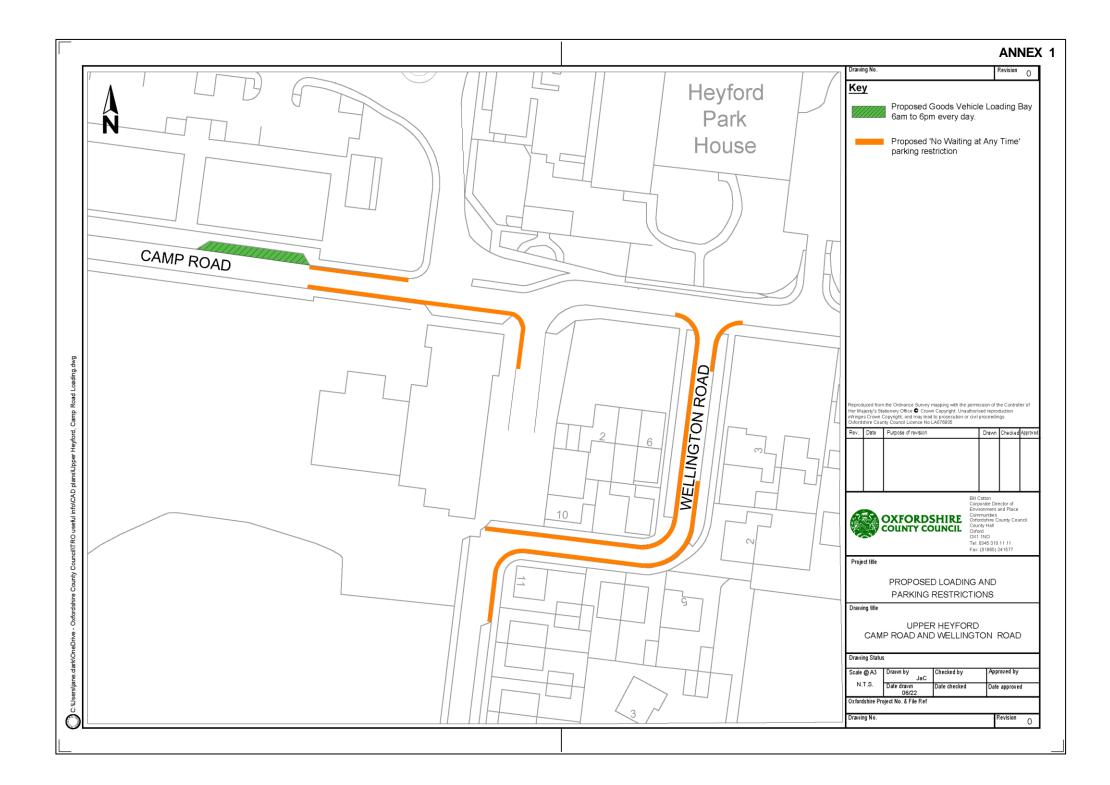
Annexes Annex 1: Consultation Plans

Annex 2: Consultation responses

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October 2022



RESPONDENT	COMMENTS
(1) Traffic Management Officer, (Thames Valley Police)	No objection
(2) Cherwell District Council	No objection
(3) Upper Heyford Parish Council	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support  Whilst the parish council support the proposal, we would suggest the following amendments  1. Double yellow lines should be added to the west of the proposed no loading bay on the northern side of Camp Road for a short distance. This has become necessary in view of a café that has opened up in recent months in the middle of the building complex.  2. The double yellow lines on the east of the no loading bay should be extended around the corner. The problem of vehicles parking on Camp Road has now extended to parking around the corner just of Camp Road. Since the car park is to the rear of the Sainsburys store vehicles parked here will obstruct anyone trying to use the car park.  3. The pull-in on the southern side of Camp Road was intended as a loading bay for the businesses on the southern side of the road. If this is not going to be used as a loading bay, then it could be used as a pull in for the local bus service. The current bus stop just up the road opposite Sainsburys contributes towards the traffic problems at this location.  The road is notorious for school drop-off parking. The restrictions will reduce the level of peak time traffic congestion on Camp Road Customers parking within the pull-in obstruct deliveries which have to park on and block the main road causing congestion.  However, the likely impact of these road changes would be an increase in traffic in the car park at the rear of the

Sainsburys store. There are currently a total of 11 disabled parking spaces throughout the car park. Six on the Eastern end behind the Sainsburys store, two in the middle and three at the western end.

Since the car park was originally envisaged however, the bulk of the northern edge of the car park has been turned into residents only parking, enforced through bollards. As a result of this change there are now only 42 public car parking spaces including the disabled parking which accounts for over 25% of available parking. Based on these figures and government guidelines of 6% the level of disabled parking should be reduced to 3 (1 at either end and 1 in the middle?) This would increase the level of parking at the Sainsburys store and resolve some of the arguments that would arise in opposition to the no loading bay.

Camp Road (DYLs) - Concerns Wellington Road (DYLs) - Concerns Camp Road (Loading Bay) - Object

(4) Member of public, (Upper Heyford (Heyford Park), Carswell Circle)

The designation of the bay as loading only between 6am-6pm is difficult, as many residents drop off a passenger there to pop into the shop etc. It should be limited as to length of waiting time rather than a free-for-all, but still I don't understand why huge trucks should park there for deliveries. It is close to the pedestrian crossing so it seems a poor place for deliveries throughout the day. Much better if delivery vehicles parked in the rear of the retail area and delivered through a rear door. Even if there is no rear access, then deliveries should be taken on carts around the side. This would be much less disruptive for the residents here, and much safer. The bus also pulls in directly opposite, so this is a ridiculous place for a delivery 6-6 bay. I am not sure if the double yellow lines will extend across the front of the postbox. As that is the only one on Heyford Park it seems a shame to make that area double yellows. Otherwise, the measures go a good way towards addressing the terrible parking situation as it is, with unsafe practices every single day. I am not sure if the double yellow lines will extend across the front of the postbox. As that is the only one on Heyford Park it seems a shame to make that area double yellows. Otherwise, the measures go a good way towards addressing the terrible parking situation as it is, with unsafe practices every single day. The designation of the bay as loading only between 6am-6pm is difficult, as many residents drop off a passenger there to pop into the shop etc. It should be limited as to length of waiting time rather than a free-for-all, but still I don't understand why huge trucks should park there for deliveries. It is close to the pedestrian crossing so it seems a poor place for deliveries throughout the day. Much better if delivery vehicles parked in the rear of the retail area and delivered through a rear door. Even if there is no rear access, then deliveries should be taken on carts around the side. This would be much less disruptive for the residents here, and much safer. The bus also pulls in directly opposite, so this is a ridiculous place for a delivery 6-6 bay. Otherwise, the measures go a good way towards addressing the terrible parking situation as it is, with unsafe practices every single day.

(5) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) - Concerns Wellington Road (DYLs) - Concerns Camp Road (Loading Bay) - Concerns  I think the double yellow lines should be continued down both sides of the entrance to Wellington road from Camp road. This will mean there will be cars parked here more frequently - plus the school parking which I have mentioned before that is dangerous. My idea would be to get rid of the verge of grass and have a lay-by style of parking for residents or road users wishing to park. Then it wouldn't make the road narrower with cars. I still think with what you are proposing you need to double yellow line the whole of that road and not just one side. It doesn't to me make sense not to? That is the most dangerous part when cars are parked and you are proposing to allow cars to park or wait there still? As per my previous comment. They should also put signage up near Sainsbury, because at the moment there is no signage to suggest there is a car park behind Sainsbury. People assume it's parking for residents of the flats. Therefore people are parking on the road. As per my previous comment, the most dangerous part of Wellington Road where cars park and reduced visibility onto Camp Road, you are proposing not to put double yellow lines in exactly that spot. Completely agree regarding the loading bay restrictions. But as per my last comment, there is no signpost to direct cars to park behind Sainsbury. Also there is a disproportionate amount of disabled spaces. So people don't know which parking is for the flats, which is for Sainsbury, so I believe will then just park at the front.
(6) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) - Concerns Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Concerns  I support the proposal however suggest that both sides of Wellington Road Entrance are no stopping, we have had so many near misses from vehicles parking on the road to collect children from the school.  It would be better if there was a side parking area that doesn't block the main road. This is amazing news number of problems here over the years. Clearer signage for Sainsburys parking at the rear of Sainsburys.

(7) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Concerns Camp Road (Loading Bay) - Support  I agree that the ending the current obstructive and inappropriate parking will improve safety. I support the suggested 'No Waiting at Any Time' sections.  And I wonder why there is an area on the eastern side of Wellington Road (from 13m-42m south of its junction with Camp Road) which is not going to be 'No Waiting At Any Time'?  This will mean - when cars are parked in that section - that cars travelling south on Wellington Road are forced into the middle of road to meet traffic coming north which has just come round a 90 degree bend.  Most cars that park in this section at present are collecting children, which I would think are part of the more vulnerable road users this aims to protect?  I don't understand the need for any sections where parking is allowed on Wellington Road from it's junction with Camp Road south until the 90 degree bend. If for the letter box, then isn't space for 1 car from 13m-18m (or so) from its junction with Camp Road sufficient? That would leave space for cars travelling south to return to the left side of the road before meeting traffic coming round the 90 degree bend. Think it would improve safety
(8) Member of public, (Heyford Park, Offutt Drive)	Camp Road (DYLs) - Support Wellington Road (DYLs) - No opinion Camp Road (Loading Bay) - Concerns  People do park and the curb in front of Sainsbury's, so hopefully the restrictions will help. N/A While having a Goods vehicle loading bay is a great idea, the restrictions to limit parking on it for other vehicles after 6pm and before 6am may lead to people parking on the road/curb. A potential solution to that will be clear signage that there is parking behind Sainsbury's.
(9) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) – <b>No opinion</b> Wellington Road (DYLs) - <b>Concerns</b> Camp Road (Loading Bay) – <b>No opinion</b>

	I feel both sides of Wellington Road should be no stopping, and I would suggest where the grass verges is, making a parking area for visitors so they do not obstruct the road.
(10) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) – <b>No opinion</b> Wellington Road (DYLs) - <b>Concerns</b> Camp Road (Loading Bay) – <b>No opinion</b> Whilst I am in agreement with the proposal to prevent obstructive and dangerous parking. I feel that some provision should be made for visitors parking, especially for those that reside at numbers 2, 4 & 6 Wellington Road. We have approached Dorchester Living in the past and asked if they could extend the shared driveway in front of the houses for visitors to those houses to park their cars when visiting. However we were informed that this is not possible due to disturbing the roots of the trees in front of the houses!
(11) Member of public, (Heyford Park, McGuire Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - No opinion Camp Road (Loading Bay) - Support  I'm concerned about cars parking outside the retail area, obstructing a busy section of Camp Road Don't have any opinion on the Wellington Road proposals Again, have concerns about unsafe parking in this area, in what should be deemed a loading area for the shop
(12) As a business, (Upper Heyford, Camp Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - No opinion Camp Road (Loading Bay) - Support  I fully support the double yellow lines, however, the loading restrictions need to be until at least 10pm as at Sainsbury's we sometimes receive deliveries past 9pm if the Sainsbury's Depot we are served by in Northampton is running behind schedule. They aim to have our afternoon delivery by 17:00 but most often than not, it is after 19:00, and has been as late as 21:30 in the last few weeks. Doesn't affect me or Sainsbury's As previously said, I support having a loading bay as my store needs to unload deliveries at different points throughout the day. However, we have recently been receiving deliveries past 19:00 and even past 21:00, so we would need the times to be extended until at

	least 22:00.  Currently, the floor markings state "loading only" and don't show any limitations to this so it is to be assumed that loading only restrictions apply 24hrs. I see no reason why this should change as there are 2 free carparks 10-20 metres from the loading bay.
(13) Member of public, (Upper Heyford, Hart Walk)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Parking has become very anti social in the area, and often created very high traffic build up and makes is dangerous as an areas that's designs as a shared space between road and pedestrian
(14) Member of public, (Heyford Park, Soden Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support To ensure good flow of traffic and clear line of sight plus and safety.
(15) Member of public, (Upper Heyford, Williams Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Since sainsburys opened too many lazy people park in the loading bay or on the path out the fron rather than use the car park. Same for school run drop off parking on Wellington, too many lazy people won't walk the kids to school or use the allocated parking Finally a stop to the stupid, lazy parking
(16) Member of public, (Heyford Park, Howard Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Will help increase safety and reduce congestion.

(17) Member of public, (Heyford Park, Williams Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support  Had many near misses with bad parking and people speeding around the village Had many near misses with bad parking and speeding i the village People constantly parking in the loading bay and on the pavement block views of oncoming traffic on the road
(18) Member of public, (Heyford Park, Williams Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support I have nearly hit children running out of parked cars and in between parked cars in this area and the parked cars cause visual and physical obstruction on bends. I feel strongly that doing nothing will result in several ongoing accidents in the area The restrictions will stop irresponsible parking that obstructs other drivers and pedestrians views
(19) Member of public, (Upper Heyford, Bayliss Drive)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support  Cars parking on these roads pose a massive danger. Please enforce though. School run on Wellington road is a nightmare, cars shouldn't park there Need to stop school run cars parking on Wellington Need to also stop cars pulling up on the kerb side ahead of the loading bay
(20) Member of public, (Upper Heyford, Raven Close)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support

	I live in the new development at Upper Heyford and my son attends the school there. Inconsiderate parking on Wellington Road and Camp Road is dangerous, blocking the view of motorists transiting the area and pedestrians (including pupils attending the school) using either of the Pedestrian Crossings. I welcome any measure which makes getting to school or the local shop both safer and easier. I live in the new development at Upper Heyford and my son attends the school there. Inconsiderate parking on Wellington Road and Camp Road is dangerous, blocking the view of motorists transiting the area and pedestrians (including pupils attending the school) using either of the Pedestrian Crossings. I welcome any measure which makes getting to school or the local shop both safer and easier. Too often the delivery lorries cannot access the bay due to lazy shoppers parking there. Added to this is the obstruction of the road near to the Pedestrian Crossing and cars speeding out of the loading bay to rejoin Camp Road.
(21) Member of public, (Heyford Park, Carswell Circle)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Long overdue. Community initiatives to reduce inconsiderate parking have failed, therefore needs these measures. School drop off and Sainsburys users are the worst. Parents abuse this spot for drop off. It's dangerous as a result. Everyone ignores the loading only and the Sainsburys lorry cannot park, causing a blockage on Camp Road.
(22) Member of public, (Upper Heyford, Simpson Drive)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Wellington is a narrow road, and when vehicles are parked there - it's impossible to get through safely. At the same time - because of the proximity of the school, there are many children in the area. Having it blocked would be ideal.  Regarding the store - anything we can do to block cars from parking on Camp Road is extremely welcome. FULLY support. Start tomorrow. Again - fully support. Start ASAP.
(23) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support

	The loading bay restrictions are currently ignored. Do it!! I support the plan, BUT, it appears that the restrictions do not cover BOTH sides of Wellington Road between Camp Road and the "bends". At present, during Morning & Afternoon School Drop-off/Pick-up this omitted space is the area where people park. This causes issues with access and egress from Wellington/Camp Roads. Please consider making the entire stretch restricted. It needs to happen. Currently very dangerous parking occurring.
(24) Member of public, (Upper Heyford, Simpson Drive)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support  Camp Road is busy most of the time, especially at school pick up drop off. Wellington road does not have the capacity for people parking on side of road, it's incredibly dangerous.  Also, the loading bay at sainsburies is clearly signed loading only - ignorant entitled people choose to ignore this Same reasons. Incredibly busy road at all times. Bone idle entitled people causing problems. But you do know they'll just park on the pavement?
(25) Member of public, (Heyford Park, Carswell Circle)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Peoples parking behaviour is unbelievably selfish and dangerous. Needs to be done and actually policed. There is parking at the back of the shop. People are just lazy
(26) Member of public, (Heyford Park, Dacey Drive)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support Supporting, and suggesting that the proposal should be extended to cover the road circling the retail block in order to prevent this from simply shifting the issue a few meters down the road. Supporting. It should be extended to the whole

	retail block and roads encircling it The current restrictions do not work causing chaos for all road users and delivery drivers
(27) Member of public, (Heyford Park, Wellington Road)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support  I am supporting the use of double yellow lines in order to restrict where people can park for safety Too many cars park in dangerous spots without care so parking restrictions are needed but can their be resident only signs as the pub causes people to park outside peoples houses instead of the car park and with the double yellow lines this will make it more inconvenient for residents People seem to not want to drive to the car park and do not care about the safety of others
(28) Email response, (unknown)	Camp Road (DYLs) - Support Wellington Road (DYLs) - Support Camp Road (Loading Bay) - Support I just wanted to give my support to the plans, it's recently gotten out of control with people parking on the paths etc. Is there a way to ensure it is not allowable for vehicles to park completely on the public foot path and therefore 'technically' not waiting on the road. As this has also become a common occurrence. The loading bay being allowed use outside of the 6am to 6pm windows I think is a good compromise.  One extra thing I would like to add to my comment on this, is that Dorchester and Bovis should provide adequate parking for all houses planned in the future. There are houses where the driveway is so narrow that modern cars struggle to park on them which results on cars parking on the road. Some down wellington road are 4-5 bedroom houses where there is effectively no rear off road parking that's usable by modern size vehicles.  I'm not sure they even comply with building regulations, as the parking space is supposed to be wide enough for a car and wheel chair.